

Message Text

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FM SECSTATE WASHDC
TO AMEMBASSY KHARTOUM PRIORITY
INFO JCS
SECDEF
USCINCEUR

C O N F I D E N T I A L STATE 176027

E.O. 11652: GDS

TAGS: MASS, SU

SUBJECT: NOTE TO GOS ON JOINT STATE/DEFENSE SURVEY TEAM

REF: KHARTOUM 2545

1. DEPT. AND DOD BELIEVE THAT IN ORDER TO INSURE MUTUAL
COOPERATION BETWEEN US SURVEY TEAM AND GOS DURING UPCOMING
VISIT, WE SHOULD INFORM GOS THAT THE DISPATCH OF THE SURVEY
TEAM WILL BE SUBJECT TO AGREEMENT ON FOLLOWING TERMS OF
REFERENCE.

2. TEAM'S COMPOSITION, MISSION AND WORK PROGRAM MUST RPT
MUST BE CAREFULLY DESIGNED TO AVOID IMPLICATION THAT US IS
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ASSUMING ONGOING RESPONSIBILITY FOR ASSESSING SUDAN'S
MILITARY SITUATION OR PLANNING ITS FORCE MODERNIZATION OR
THAT ANY SPECIFIC INCREASE IN US MILITARY ASSISTANCE WILL
NECESSARILY FOLLOW AS CONSEQUENCE OF TEAM'S VISIT.

3. IN VIEW OF ABOVE, WE REQUEST THAT EMBASSY, IF YOU HAVE
NO OBJECTIONS, INFORM IN WRITING SUDANESE MOD THAT USG

PROPOSES THAT TEAM WOULD BE CONSTITUTED AND WOULD OPERATE
IN ACCORDANCE WITH FOLLOWING GENERAL TERMS OF REFERENCE:

BEGIN QUOTE: TERMS OF REFERENCE FOR THE FURNISHING BY THE
UNITED STATES AND THE RECEPTION BY THE DEMOCRATIC REPUBLIC
OF THE SUDAN (GOS) OF A TEMPORARY UNITED STATES JOINT
STATE/DEFENSE SURVEY TEAM.

A. GENERAL: THE US DEPARTMENTS OF DEFENSE AND STATE
WILL SEND AND THE SUDANESE MINISTRY OF DEFENSE WILL RE-
CEIVE A JOINT STATE/DEFENSE SURVEY TEAM. THIS TEAM WILL
BE ATTACHED TO THE US EMBASSY IN KHARTOUM FOR THE PURPOSE
OF SURVEYING SUDAN'S OVERALL DEFENSIVE MILITARY REQUIRE-
MENTS IN RELATION TO THE EXTERNAL THREAT TO THE SOVEREIGNTY
AND TERRITORIAL INTEGRITY OF SUDAN. THIS TEAM IS BEING
PROVIDED BY THE USG IN RESPONSE TO THE REQUEST OF THE GOS
FOR MILITARY SUPPLY FROM THE US AND IN THE CONTEXT OF THE
US POLICY ON ARMS TRANSFERS AS ANNOUNCED MAY 19, 1977.
THIS SURVEY TEAM WILL BE TEMPORARY AND WILL REMAIN IN
SUDAN FOR AN ESTIMATED TWO WEEKS.

B. COMPOSITION: THE UNITED STATES MEMBERS OF THE JOINT
STATE/DEFENSE SURVEY TEAM WILL BE:

TEAM CHIEF: ARMY (GENERAL OFFICER).

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DEPUTY CHIEF: STATE DEPARTMENT (DIRECTOR OF INTER-
AFRICAN AFFAIRS).

ARMY REPRESENTATIVES:

1. LIEUTENANT COLONEL - AIR DEFENSE ARTILLERY/FIELD
ARTILLERY QUALIFIED.

2. LIEUTENANT COLONEL - ARMOR/MECHANIZED INFANTRY
QUALIFIED.

NAVY REPRESENTATIVE:

LIEUTENANT COMMANDER - COASTAL PATROL AND SURVEILLANCE
QUALIFIED.

AIR FORCE REPRESENTATIVES:

1. LIEUTENANT COLONEL - AIR DEFENSE/RADAR COMMAND-CONTROL
QUALIFIED.

2. LIEUTENANT COLONEL - AIR DEFENSE/AIRCRAFT QUALIFIED.

EUROPEAN COMMAND REPRESENTATIVE:

AS DESIGNATED - KNOWLEDGEABLE ABOUT US SECURITY ASSISTANCE MATTERS.

JOINT CHIEFS OF STAFF REPRESENTATIVE:

LIEUTENANT COLONEL - DESK OFFICER FOR SUDAN.

AMERICAN EMBASSY REPRESENTATIVE, FOREIGN SERVICE OFFICER - ESCORT OFFICER.

C. THE U.S. GOVERNMENT WILL PROVIDE THE FOLLOWING:
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-- AN ASSESSMENT OF THE NATURE AND EXTENT OF THE CURRENT EXTERNAL THREAT TO THE SOVEREIGNTY AND TERRITORIAL INTEGRITY OF SUDAN.

-- AN EVALUATION OF THE CURRENT STATE OF PREPAREDNESS OF SUDANESE ARMED FORCES.

-- IDENTIFICATION OF SIGNIFICANT DEFICIENCIES IN THE LEVEL OF TRAINING, ORGANIZATION AND MAJOR WEAPONS SYSTEMS OF THE SUDANESE ARMED FORCES REQUIRED TO COPE WITH THE EXTERNAL THREAT.

-- DEVELOP TYPES OF EQUIPMENT, SERVICES AND TRAINING, INCLUDING ALTERNATIVES, TO MEET THE IDENTIFIED DEFICIENCIES WITHOUT REFERENCE TO SPECIFIC SYSTEMS.

-- PREPARATION OF AN OVERALL REPORT SUMMARIZING THE FINDINGS, CONCLUSIONS, OPTIONS AND RECOMMENDATIONS. THE TEAM'S FINAL REPORT WILL BE SUBMITTED TO THE SUDANESE MINISTRY OF DEFENSE AFTER COMPLETION OF THE SURVEY; ESTIMATED TIME FOR PREPARATION AND APPROVAL OF THE FINAL REPORT IS 60 DAYS AFTER DEPARTURE FROM SUDAN.

D. THE MINISTRY OF DEFENSE, DEMOCRATIC REPUBLIC OF THE SUDAN, WILL PROVIDE THE FOLLOWING:

-- SUCH CURRENT ORGANIZATIONAL CHARTS, EQUIPMENT STATUS REPORTS, AND UNIT LOCATIONS AS ARE AGREED TO BE NECESSARY FOR THE EFFECTIVE COMPLETION OF THE SURVEY.

-- INDICATION BY FUNCTIONAL AREA OF SUDAN'S GENERAL PRIORITIES.

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-- SUDAN'S ASSESSMENT OF EXTERNAL THREAT.

-- INDICATION OF TYPES AND ANTICIPATED DELIVERY SCHEDULES OF MILITARY ASSISTANCE FROM OTHER COUNTRIES.

-- MILITARY PROJECT/LIAISON OFFICER WHO WOULD BE AVAILABLE THROUGHOUT THE DURATION OF THE TEAM'S VISIT.

-- NECESSARY ARRANGEMENTS FOR CONFERENCES BETWEEN SUDANESE OFFICERS AND/OR GOVERNMENT OFFICIALS AND TEAM MEMBERS FOR THE PURPOSE OF FURTHERING THE OBJECTIVES OF THE STUDY.

-- TRANSPORTATION WITHIN KHARTOUM AND BETWEEN KHARTOUM AND OUTLYING AREAS, AS REQUIRED.

E. THE USG'S WILLINGNESS TO SEND A JOINT STATE/DEFENSE SURVEY TEAM AND THE GOS'S WILLINGNESS TO ACCEPT SAID TEAM IS BASED ON THE FOLLOWING MUTUAL UNDERSTANDINGS:

-- THE GOS IS NOT OBLIGATED TO PURCHASE OR PROCURE US EQUIPMENT OR TRAINING.

-- THE GOS IS NOT COMMITTED TO ACCEPT THE FINDINGS AND RECOMMENDATIONS OF THE TEAM.

-- THE USG WILL NOT ASSUME ANY ONGOING RESPONSIBILITY FOR ASSESSING THE GOS'S MILITARY SITUATION OR PLANNING ITS FORCE MODERNIZATION.

-- THE USG IS NOT COMMITTED TO PROVIDE ANY SPECIFIC DEFENSE EQUIPMENT OR SERVICES TO THE DEMOCRATIC REPUBLIC OF SUDAN.

-- THE TEAM IS NOT COMMITTED TO PREPARE FOR THE GOS ANY
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ADDITIONAL, INDEPENDENT SURVEY OF SUDANESE DEFENSE NEEDS OR ASSESSMENT OF EXTERNAL THREATS OR TO PROVIDE MILITARY ADVICE CONCERNING ORGANIZATION, TACTICS, OR DOCTRINE, OR TO CONSULT ON BASING OR INFRASTRUCTURE REQUIREMENTS OR PLANNING, OR TO PREJUDGE A USG DECISION REGARDING THE SALE OF ANY U.S. ORIGIN DEFENSE ARTICLE OR SERVICE. END QUOTE.

4. ASSUMING EMBASSY AGREES, THE NOTE SHOULD BE PRESENTED TO GOS AND GOS ACCEPTANCE OF TERMS ACKNOWLEDGED IN APPROPRIATE MANNER. EXPANDED TERMS OF REFERENCE FOR US GUIDANCE ONLY ARE TO FOLLOW IN SEPARATE MESSAGE.

5. EMBASSY SHOULD ARRANGE HOTEL ACCOMMODATIONS FOR 9 INDIVIDUALS BEGINNING EVENING OF AUGUST 3 TO CORRESPOND WITH IN-COUNTRY ITINERARIES DEVELOPED BY GOS FOR TEAM

MEMBERS. TEAM DEPARTURE IS TENTATIVELY SET FOR AUGUST 21.

6. SINCE ADMINISTRATIVE ARRANGEMENTS WILL BE RESPONSIBILITY OF EMBASSY (COMMUNICATIONS, CLERICAL, ETC.), PLEASE ADVISE ON AVAILABILITY OF EMBASSY SECRETARIAL SUPPORT FOR SURVEY TEAM.

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